

Building Fund Advisory Council

Analyst: Milstead

Historical Summary

OPERATING BUDGET	FY 2005 Total App	FY 2005 Actual	FY 2006 Approp	FY 2007 Request	FY 2007 Gov Rec
BY FUND CATEGORY					
Dedicated	45,275,800	16,922,700	21,058,900	29,828,300	87,893,400
Percent Change:		(62.6%)	24.4%	41.6%	317.4%
BY OBJECT OF EXPENDITURE					
Capital Outlay	45,275,800	16,922,700	21,058,900	29,828,300	87,893,400

Division Description

The Building Fund Advisory Council budget includes maintenance and construction costs for state buildings, including those at the universities and community colleges, funded from the Permanent Building Fund. The process is under the direction of the Permanent Building Fund Advisory Council, which is appointed by and serves at the pleasure of the Governor. The council is composed of a member from the Senate, a member from the House of Representatives, a contractor, a banker, and a person from the business community. Throughout the year, the council reviews and must give approval to all planning, design and construction of state public works projects.

The Permanent Building Fund receives revenue from a \$10 income tax filing fee, portions of the cigarette, beer and sales taxes, half of the lottery dividends, Capitol Mall parking receipts, interest from the Budget Stabilization Fund, periodic transfers from the General Fund, and, on occasion, other miscellaneous sources. It also retains any interest earned on the money in the Fund. Beginning in FY 2007 and pursuant to HB 386, the amount of cigarette tax revenue allocated to the Fund will increase substantially. This increase, however, is statutorily restricted for use on the repair, remodel and restoration of the Statehouse and state facilities pertaining to the restoration.

Building Fund Advisory Council

Agency Profile

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Permanent Building Fund Advisory Council (PBFAC) Organizational Chart

- No FTP are included in the Permanent Building Fund budget.
- Employees of the Division of Public Works, Department of Administration, serve the PBFAC.



Section 57-1108, Idaho Code The permanent building fund is hereby created and established in the state treasury to which shall be deposited all revenues derived from taxes imposed and transfers authorized pursuant to the provisions of this act. All moneys now or hereafter in the permanent building fund are hereby dedicated for the purpose of building needed structures, renovations, repairs to and remodeling of existing structures at the several state institutions and for the several agencies of state government. The state treasurer shall invest the idle moneys in the fund, and the interest earned on such investments shall be retained by the fund.

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Agency Profile

FY 2007 Permanent Building Fund Comparison

	Agency Request	PBFAC Recomm.	Governor's Recomm.
REVENUES:			
Beginning Balance	\$ 6,512,000	\$ 6,512,000	\$ 6,512,000
General Fund Transfer	\$ -	\$ -	\$ 67,650,000
Income Tax Filing Fee - \$10 Head Tax	\$ 5,680,400	\$ 5,680,400	\$ 5,680,400
Cigarette Tax (43.3% of net collections)	\$ 6,522,600	\$ 6,522,600	\$ 6,522,600
Beer Tax (33% of net collections)	\$ 1,474,500	\$ 1,474,500	\$ 1,474,500
Sales Tax (fixed amount)	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000
Lottery Dividends	\$ 13,500,000	\$ 13,500,000	\$ 13,500,000
Capitol Mall Parking Receipts	\$ 120,000	\$ 120,000	\$ 120,000
Budget Stabilization Fund Interest	\$ 1,507,300	\$ 1,507,300	\$ 1,507,300
Permanent Building Fund Interest	\$ 1,438,250	\$ 1,438,250	\$ 1,438,250
Transfer for Elected Officials' Rent	\$ -	\$ -	\$ (1,830,000)
TOTAL FUNDS AVAILABLE	\$ 41,755,050	\$ 41,755,050	\$ 107,575,050
EXPENDITURES:			
Dept of Administration Operating Budget:			
Division of Public Works	\$ 2,303,100	\$ 2,303,100	\$ 3,782,500
Bond Payments	\$ 8,849,400	\$ 8,849,400	\$ 8,849,400
New EITC Bond	\$ -	\$ -	\$ 500,000
Shift Gen. Fund Bonds to PBF	\$ -	\$ -	\$ 6,537,400
Sub-total Admin Operating Budget	\$ 11,152,500	\$ 11,152,500	\$ 19,669,300
SUB-TOTAL AVAILABLE REVENUES	\$ 30,602,550	\$ 30,602,550	\$ 87,905,750
Alteration, Maintenance & Repair Projects:			
Alteration & Repair	\$ 50,609,441	\$ 14,781,000	\$ 23,781,000
Asbestos Abatement	\$ 2,821,000	\$ 400,000	\$ 400,000
Underground Storage Tanks	\$ -	\$ -	\$ -
ADA Compliance	\$ 3,648,000	\$ 800,000	\$ 800,000
Building Demolition	\$ 1,526,200	\$ -	\$ -
Capitol Mall Maintenance	\$ 120,000	\$ 120,000	\$ 120,000
Sub-total Alterations & Repairs	\$ 58,724,641	\$ 16,101,000	\$ 25,101,000
Capital Construction Projects:			
1. ISP--Combined Office	\$ 3,861,229	\$ 3,861,300	\$ 3,861,300
2. Military Div.--Armory Renovation	\$ 693,000	\$ 693,000	\$ 693,000
3. IDPR--Experience Idaho	\$ 33,465,100	\$ 2,400,000	\$ 33,465,100
4. Commerce & Labor--Canyon County	\$ 2,079,000	\$ 2,079,000	\$ 2,079,000
5. Juv. Corr.--Mental Health Expansion	\$ 4,391,919	\$ 4,392,000	\$ 4,392,000
6. Veterans Services--Parking Garage	\$ 302,000	\$ 302,000	\$ 302,000
7. Gov's. Initiative-CORR: 300 bed exp.	\$ 14,000,000	\$ -	\$ 16,000,000
8. Gov's. Initiative-Land Purchase	\$ -	\$ -	\$ 2,000,000
9. All Other Capital Requests	\$ 440,466,296	\$ -	\$ -
Sub-total Capital Projects	\$ 499,258,544	\$ 13,727,300	\$ 62,792,400
TOTAL (Capital Projects/Alt. & Rep.)	\$ 557,983,185	\$ 29,828,300	\$ 87,893,400

*HB 386 permanently increased the cigarette tax from 28 to 57 cents/pack. Beginning in FY 2007 the revenue generated by the increase will go to the Permanent Building Fund, dedicated to fund restoration of the Statehouse. Revenue is expected to be \$30.7 million in FY 2007, \$30.0 million in FY 2008, and \$29.3 million in FY 2009. Once the restoration has been paid for, revenue from the cigarette tax increase will go to the Economic Recovery Reserve Fund.

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Comparative Summary

Decision Unit	Agency Request			Governor's Rec		
	FTP	General	Total	FTP	General	Total
FY 2006 Original Appropriation	0.00	0	21,058,900	0.00	0	21,058,900
Reappropriations	0.00	0	28,353,100	0.00	0	28,353,100
Other Approp Adjustments	0.00	0	0	0.00	0	0
FY 2006 Total Appropriation	0.00	0	49,412,000	0.00	0	49,412,000
Removal of One-Time Expenditures	0.00	0	(49,412,000)	0.00	0	(49,412,000)
FY 2007 Base	0.00	0	0	0.00	0	0
Replacement Items	0.00	0	16,101,000	0.00	0	25,101,000
FY 2007 Program Maintenance	0.00	0	16,101,000	0.00	0	25,101,000
1. State Police--Combined Space	0.00	0	3,861,300	0.00	0	3,861,300
2. Military Division--Pocatello Armory	0.00	0	693,000	0.00	0	693,000
3. IDPR--Experience Idaho	0.00	0	2,400,000	0.00	0	33,465,100
4. Commerce & Labor--Canyon County	0.00	0	2,079,000	0.00	0	2,079,000
5. Juv. Corrections--Mental Health Unit	0.00	0	4,392,000	0.00	0	4,392,000
6. Veterans Services--Parking	0.00	0	302,000	0.00	0	302,000
7. Governor's Initiative--ICC Expansion	0.00	0	0	0.00	0	16,000,000
8. Governor's Initiative--Land Purchase	0.00	0	0	0.00	0	2,000,000
FY 2007 Total	0.00	0	29,828,300	0.00	0	87,893,400
Change from Original Appropriation	0.00	0	8,769,400	0.00	0	66,834,500
% Change from Original Appropriation			41.6%			317.4%

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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2006 Original Appropriation	0.00	0	21,058,900	0	21,058,900

Reappropriations

Reflects spending authority approved for prior years and carried over into fiscal year 2006.

Agency Request	0.00	0	28,353,100	0	28,353,100
<i>Governor's Recommendation</i>	<i>0.00</i>	<i>0</i>	<i>28,353,100</i>	<i>0</i>	<i>28,353,100</i>

Other Approp Adjustments

Reflects adjustment from on-going to one-time expenditures which nets to zero.

Agency Request	0.00	0	0	0	0
<i>Governor's Recommendation</i>	<i>0.00</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>

FY 2006 Total Appropriation					
Agency Request	0.00	0	49,412,000	0	49,412,000
<i>Governor's Recommendation</i>	<i>0.00</i>	<i>0</i>	<i>49,412,000</i>	<i>0</i>	<i>49,412,000</i>

Removal of One-Time Expenditures

Reflects the removal of spending authority accumulated from this and prior years' appropriations to restore the base to zero.

Agency Request	0.00	0	(49,412,000)	0	(49,412,000)
<i>Governor's Recommendation</i>	<i>0.00</i>	<i>0</i>	<i>(49,412,000)</i>	<i>0</i>	<i>(49,412,000)</i>

FY 2007 Base					
Agency Request	0.00	0	0	0	0
<i>Governor's Recommendation</i>	<i>0.00</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>

Replacement Items

After reviewing requests from all state government agencies and entities for maintenance projects, the Advisory Council recommends funding based on projected revenues. The Advisory Council recommends \$14,781,000 of the \$50,609,441 in non-agency funded projects requested for alteration and repair of state buildings and facilities. The Council also recommends \$400,000 of the \$2,821,000 requested for asbestos abatement, \$800,000 of the \$3,648,000 requested for ADA compliance projects and \$120,000 for capitol mall parking.

Agency Request	0.00	0	16,101,000	0	16,101,000
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The Governor's recommendation provides additional funding of \$9,000,000 for higher education alteration and repair projects.

<i>Governor's Recommendation</i>	<i>0.00</i>	<i>0</i>	<i>25,101,000</i>	<i>0</i>	<i>25,101,000</i>
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FY 2007 Program Maintenance					
Agency Request	0.00	0	16,101,000	0	16,101,000
<i>Governor's Recommendation</i>	<i>0.00</i>	<i>0</i>	<i>25,101,000</i>	<i>0</i>	<i>25,101,000</i>

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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
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1. State Police--Combined Space

The PBFAC recommends \$3,861,300 for a secure facility to house the operations of the ISP in Meridian. The proposed project contains 20,709 square feet of office space and parking for 20 vehicles. This project was approved for construction in FY 2002 and design was completed. However, funding was withdrawn during the FY 2002 budget holdbacks.

Currently, the existing program is housed in separate facilities occupied by Patrol, Commercial Vehicle Safety (CVS), CVS Management, and Investigations. The Region 3 Investigations Office and CVS Management are located within the ISP administration building. Patrol and CVS officers are located on Elder Street in Boise. This project should result in the following improvements: further consolidation of state police services in a single, appropriately secure facility; increased ability to deliver customer services through a "one-stop shop" approach; operational cost savings with combined utilities and equipment; potential personnel savings with shared support and evidentiary staff; and long-term joint occupancy rather than the current practice of leasing multiple facilities every five years. The agency states that occupancy costs should show a net decrease when compared to the leasing costs associated with three different facilities. Current leases run \$42,644 annually.

Agency Request	0.00	0	3,861,300	0	3,861,300
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This is the Governor's number two priority and provides the requested funding.

Governor's Recommendation	0.00	0	3,861,300	0	3,861,300
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2. Military Division--Pocatello Armory

The PBFAC recommends \$693,000 from the Permanent Building fund for a major renovation of the Pocatello Armory. This project will include electrical and data upgrade; a new roof; mechanical upgrades; window replacement; exterior finish; radiant heat in the drill hall; extensive plumbing improvements; interior office renovation; new doors; updated kitchen; improvements to meet ADA standards; additional parking and exterior lighting; additional fencing; underground utilities; and landscaping. The agency states that the renovation will result in a decrease in energy and maintenance expenses. Total cost of the project is \$1,386,000 with half coming from the PBF and half coming from federal sources.

Agency Request	0.00	0	693,000	0	693,000
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This is the Governor's number three priority in the Capital Budget and provides the requested funding.

Governor's Recommendation	0.00	0	693,000	0	693,000
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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
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3. IDPR--Experience Idaho

The PBFAC recommends \$2.4 million of the requested \$33,465,100 for the Department of Parks and Recreation's "Experience Idaho" initiative. Although the PBFAC recommendation constitutes only a fraction of the Department's request, the Council recommended that additional funding be provided for the Department's request contingent upon monies being appropriated without impact to the Permanent Building Fund. In light of that contingent recommendation, a brief summary of the entire initiative follows:

Heyburn State Park: \$3,233,000 includes welcome/visitor center, renovations to the existing CCC structures (including restrooms and picnic shelters); improvements to the Rocky Point Lodge (also a CCC structure) to provide additional overnight opportunities; and the addition of small cabins.

Ponderosa State Park: \$10,210,300 for a rustic lodge, small companion cabins and expanded day-use, all adjacent to the University of Idaho's Educational Learning Center (McCall Field Campus). The lodge and cabins will accommodate between 75 and 100 visitors in town for education, business or pleasure. The agency sees the project as providing affordable lakefront accommodations for small groups or individuals.

Eagle Island State Park: \$8,137,500 for additional planning and construction of campsites, a wetland education center, and an equestrian center. Each of these facilities are identified in the park's original Master Plan.

Thousand Springs State Park: \$2,263,800 to improve access in Billingsley Creek by renovating the existing equestrian facility and providing camping opportunities within the park. Additional improvements include public restrooms and paved parking.

Castle Rocks State Park: \$3,255,000 for a bunkhouse/barn and renovation of the existing ranch home. The agency expects to provide facilities for a unique ranch experience at the Park.

Harriman State Park: \$2,235,000 for the construction of a new park welcome/information center which would be positioned closer to the highway and traffic. Additional projects include rehabilitation of existing structures within the Park (some over 70-years old). The Department states that the Park is quickly becoming one of the state's favorite places and the facilities within the park can no longer accommodate current demand. Additional cabins are included in the project.

New Eastern Idaho State Park Site: \$4,830,000 for site selection, property acquisition, planning and development. The Department believes this is necessary to meet the growing demand for State Park facilities in eastern Idaho. The Department states that this would be the first addition to the State Park system since 1990.

Agency Request	0.00	0	2,400,000	0	2,400,000
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This is the Governor's number one priority in the Capital Budget and provides \$33,465,100 in one-time funding for improvements within Idaho's State Parks that will preserve Idaho's public spaces, provide economic assistance to local communities and benefit the citizens of Idaho by expanding recreational possibilities and enriching visitor experiences within Idaho's State Parks. As Idaho's population expands and diversifies, a need exists within the state to create and maintain recreational areas that accommodate changing interests, growing communities and lead to economic development.

Governor's Recommendation	0.00	0	33,465,100	0	33,465,100
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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
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4. Commerce & Labor--Canyon County

The PBFAC recommends \$2,079,000 for a new Canyon County Commerce and Labor Office. The new facility (approximately 16,000 square feet) will replace the current facility at 6107 Graye Lane in Caldwell. The existing facility would be declared surplus and any net profit from its disposal would go toward a similarly-owned State building for the Department, with the federal government maintaining its federal equity interest in the building.

The Department states that the existing facility (built in 1981) combined the Nampa and Caldwell offices to consolidate operations and reduce costs. Construction incorporated all interior hard-walled areas into one large center core. This center core is no longer deemed appropriate or consistent with the way business is conducted because it restricts staff's visibility to the reception area, the waiting area, in-coming traffic, and it limits visibility of the clients' use of lobby computers. The Department notes that in order to assist clients, computers must be within view of support staff as clients register for jobs and apply for unemployment benefits on-line. Also, the new facility would be located closer to the population center and preferably on a bus route. The current location has not grown into the business park the developers anticipated. The closest neighbor is the local humane shelter with railroad tracks running directly behind the facility.

Agency Request	0.00	0	2,079,000	0	2,079,000
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Recommended.

Governor's Recommendation	0.00	0	2,079,000	0	2,079,000
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5. Juv. Corrections--Mental Health Unit

The PBFAC recommends \$4,392,000 for the addition of a 24-bed mental health unit at JCC in Nampa. This unit will include housing, clinical services, classroom, vocational classrooms, and vocational shops. This addition will allow the department to provide regionalized clinical services for seriously emotionally disturbed male and female offenders. The agency states that seriously emotionally disturbed juveniles constitute about 27 percent of the Department's population. Currently, services for these individuals are being provided out of region and out of state.

Agency Request	0.00	0	4,392,000	0	4,392,000
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Recommended.

Governor's Recommendation	0.00	0	4,392,000	0	4,392,000
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6. Veterans Services--Parking

The PBFAC recommends \$302,000 for a vehicle parking garage at the Veterans' Home in Pocatello. This project will construct an enclosed garage for 11 state vehicles. The structure will adjoin the existing brick maintenance shop enabling the staff to maintain vehicles and protect them from harsh weather. The garage will also make transporting residents to and from medical appointments safer and more efficient during the cold winter months. During winter months, vehicles must be swept off, windows scraped, and the vehicle driven to the front entrance of the building then heated before residents can be transported. The agency states it's operating budget will increase approximately \$75 per year for electricity and property insurance for the garage.

Agency Request	0.00	0	302,000	0	302,000
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Recommended.

Governor's Recommendation	0.00	0	302,000	0	302,000
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7. Governor's Initiative--ICC Expansion

Agency Request	0.00	0	0	0	0
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The Governor recommends providing \$16,000,000 in one-time funding for the expansion of the Idaho Correction Center in Boise. This expansion will provide approximately 40,000 additional square feet for a 300-bed medium custody housing unit. Current population projections indicated by 2009 the male inmate population will exceed the available bed space by approximately 1,800 beds. This facility will provide additional beds, which will ease overcrowding and/or reduce the out-of-state population.

Governor's Recommendation	0.00	0	16,000,000	0	16,000,000
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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
8. Governor's Initiative--Land Purchase					
Agency Request	0.00	0	0	0	0
<i>The Governor recommends funding for the purchase of adjoining land to the Simplot residence that was donated during FY 2006 to become the Governor's residence.</i>					
Governor's Recommendation	0.00	0	2,000,000	0	2,000,000
FY 2007 Total					
Agency Request	0.00	0	29,828,300	0	29,828,300
Governor's Recommendation	0.00	0	87,893,400	0	87,893,400
Agency Request					
Change from Original App	0.00	0	8,769,400	0	8,769,400
% Change from Original App			41.6%		41.6%
Governor's Recommendation					
Change from Original App	0.00	0	66,834,500	0	66,834,500
% Change from Original App			317.4%		317.4%